

Vote 2

Parliament

Budget summary

R million	2009/10				2010/11	2011/12
	Total to be appropriated	Current payments	Transfers and subsidies	Payments for capital assets	Total	Total
MTEF allocation						
Administration	247.8	246.9	–	0.8	264.9	282.5
Legislation and Oversight	187.8	184.8	–	3.0	199.8	212.4
Public and International Participation	67.8	63.4	2.8	1.6	71.7	75.8
Members' Facilities	212.0	209.9	–	2.1	224.0	236.6
Associated Services	258.7	–	258.7	–	272.9	287.9
Total	974.1	705.1	261.4	7.5	1 033.3	1 095.2
Direct charge against the National Revenue Fund						
Members' remuneration	376.7	376.7	–	–	392.7	409.6
Total expenditure estimates	1 350.7	1 081.8	261.4	7.5	1 426.0	1 504.9
Executive authority	Presiding officers					
Accounting officer	Secretary to Parliament					
Website address	www.parliament.gov.za					

Aim

The aim of Parliament is to provide the support services required by Parliament to fulfil its constitutional functions, assist political parties represented in Parliament to secure administrative support and service constituents, and provide members of Parliament with the necessary facilities.

Programme purposes

Programme 1: Administration

Purpose: Provide strategic leadership, institutional policy, overall management, administration and corporate services to Parliament's executive, management and staff.

Programme 2: Legislation and Oversight

Purpose: Provide procedural and administrative services for Parliament to carry out its core functions. Pass legislation and oversee executive action.

Programme 3: Public and International Participation

Purpose: Carry out Parliament's role in public and international participation and provide support for these activities.

Programme 4: Members' Facilities

Purpose: Provide telephone, travel and other facilities to members of Parliament in the National Assembly and National Council of Provinces.

Programme 5: Associated Services

Purpose: Provide financial support to political parties represented in Parliament, and to its leaders and constituency offices.

Strategic overview: 2005/06 – 2011/12

Parliament's role and ultimate objective is to represent the people of South Africa and ensure government by the people under the Constitution, as well as represent the provinces in the national sphere of government. This is achieved through passing legislation, overseeing government action, facilitating public involvement, participating and overseeing cooperative government among the three spheres, and participating in international relations.

Building a democratic Parliament that is transparent and responsive to the electorate and that develops and follows a legislative agenda aimed at accelerating the transformation of society, has been Parliament's overriding policy and strategic objective from 1994 to 2004. Since the first democratic elections, there has been significant transformation through the legislative process, with a sustained focus on eradicating discriminatory legislation and laying the foundations for a democratic and open society.

With the inauguration of the third democratic Parliament in 2004, the institution's strategic and policy focus shifted towards strengthening the oversight function, being responsive to the needs of the people, and increasing its effectiveness and efficiency. Parliament's vision for the period 2005 to 2009 is to build a People's Parliament that is responsive to the needs of all South Africans and that is driven by the ideal of realising a better quality of life for all the people of South Africa.

Strategic objectives

Scrutinising and overseeing government's action.

Parliament's focus on developing an effective and well capacitated oversight process includes:

- *conducting research into best practices and international practices on oversight to provide a reference point and benchmark*
- *developing a comprehensive system of oversight and an oversight model, and preparing legislation and procedures to facilitate the oversight process*
- *determining and implementing systems and human resource capacity for the effective functioning of the process, including the expansion of technical, research and content skills in committees.*

Building a People's Parliament

To build a People's Parliament and ensure that Parliament is responsive to the needs of all South Africans, Parliament's activities will include:

- *conducting programmes and projects about Parliament in the form of outreach activities, publications, and television and radio broadcasts*
- *continuing to hold the annual events that provide a platform for public participation in the processes of Parliament, including:*
 - *the Taking Parliament to the People programme, through which the National Council of Provinces has two sittings a year in designated provinces*
 - *the People's Assembly programme, where Parliament hosts an annual sitting in South Africa*
 - *the annual Women's Parliament, focusing on specific topical issues*
 - *the annual Youth Parliament, focusing on education and the participation of the youth*
- *setting up provincial parliamentary democracy offices as a pilot project, with the aim of providing education and participation platforms in less serviced areas of South Africa.*

Building an effective and efficient institution

To build an effective and efficient institution that is focused on improving service delivery, it will be important to:

- *improve institutional governance and policy*
- *implement modern systems and technologies*
- *improve human resource capacity*

- cultivate an institutional culture that enables service delivery and better communication
- provide space, accommodation and facilities.

Selected performance and operations indicators

Table 2.1 Parliament

Indicator	Programme	Past			Current	Projections		
		2005/06	2006/07	2007/08		2009/10	2010/11	2011/12
Number of bills passed each year	Legislation and Oversight	39	28	45	80	40	60	60
Number of questions put to the executive each year	Legislation and Oversight	2 722	2 489	2 868	2 286	2 000	2 700	2 700
Number of annual reports tabled and scrutinised by committees	Legislation and Oversight	267	251	223	179	270	270	270
Number of oversight visits undertaken by committees each year	Legislation and Oversight	157	93	50	60	50	50	50
Number of debates held for public consideration of issues each year	Public and International Participation	117	62	132	45	30	30	30
Number of visitors to Parliament each year	Public and International Participation	29 600	30 015	27 106	24 014	24 000	24 000	24 000
Number of international agreements adopted each year	Public and International Participation	44	55	34	51	30	50	30

Expenditure estimates

Table 2.2 Parliament

Programme	Audited outcome			Adjusted appropriation	Revised estimate	Medium-term expenditure estimate		
	2005/06	2006/07	2007/08	2008/09		2009/10	2010/11	2011/12
R million								
1. Administration	209.2	263.1	271.9	224.9	224.9	247.8	264.9	282.5
2. Legislation and Oversight	138.5	129.1	163.1	178.3	178.3	187.8	199.8	212.4
3. Public and International Participation	41.3	71.5	72.2	64.5	64.5	67.8	71.7	75.8
4. Members' Facilities	113.9	134.5	149.5	183.0	183.0	212.0	224.0	236.6
5. Associated Services	95.1	156.8	245.4	263.1	263.1	258.7	272.9	287.9
Subtotal	597.9	755.1	902.1	913.8	913.8	974.1	1 033.3	1 095.2
Direct charge against the National Revenue Fund	211.7	223.3	240.7	254.0	254.0	376.7	392.7	409.6
Members' remuneration	211.7	223.3	240.7	254.0	254.0	376.7	392.7	409.6
Total	809.7	978.3	1 142.8	1 167.8	1 167.8	1 350.7	1 426.0	1 504.9
Change to 2008 Budget estimate				9.3	9.3	127.7	127.9	128.9

Economic classification

Current payments	695.4	807.0	876.8	888.4	888.4	1 081.8	1 142.2	1 205.5
Compensation of employees	401.2	446.6	521.0	562.8	562.8	725.7	765.6	807.7
Goods and services	294.2	360.4	355.8	325.6	325.6	356.1	376.6	397.8
of which:								
Administrative fees	2.4	2.9	2.9	2.6	2.6	2.7	2.9	3.0
Advertising	6.6	8.1	8.0	7.3	7.3	7.6	8.0	8.5
Assets less than R5 000	3.0	3.6	3.6	3.3	3.3	3.4	3.6	3.8
Audit costs: External	5.6	6.8	6.8	6.2	6.2	6.4	6.8	7.2
Bursaries (employees)	0.5	0.7	0.7	0.6	0.6	0.6	0.7	0.7
Communication	16.7	20.4	20.2	18.5	18.5	20.9	22.1	23.4
Computer services	6.4	7.9	7.8	7.1	7.1	7.4	7.8	8.3
Consultants and professional services: Business and advisory services	41.2	50.5	49.8	45.6	45.6	52.6	55.7	58.8
Consultants and professional services: Legal costs	0.4	0.5	0.5	0.5	0.5	0.5	0.5	0.6

Table 2.2 Parliament (continued)

R million	Audited outcome			Adjusted appropriation	Revised estimate	Medium-term expenditure estimate		
	2005/06	2006/07	2007/08	2008/09		2009/10	2010/11	2011/12
Economic classification								
Current payments								
<i>Contractors</i>	16.7	20.5	20.2	18.5	18.5	19.3	20.4	21.5
<i>Agency and support / outsourced services</i>	5.9	7.2	7.1	6.5	6.5	6.8	7.2	7.6
<i>Entertainment</i>	0.4	0.6	0.5	0.5	0.5	0.5	0.5	0.6
<i>Inventory: Food and food supplies</i>	3.2	3.9	3.8	3.5	3.5	3.6	3.8	4.1
<i>Inventory: Materials and supplies</i>	0.5	0.6	0.5	0.5	0.5	0.5	0.5	0.6
<i>Inventory: Other consumables</i>	0.9	1.1	1.1	1.0	1.0	1.1	1.1	1.2
<i>Inventory: Stationery and printing</i>	0.7	0.8	0.8	0.7	0.7	0.8	0.8	0.9
<i>Lease payments</i>	6.1	7.4	7.3	6.7	6.7	7.0	7.4	7.8
<i>Transport provided: Departmental activities</i>	0.2	0.3	0.3	0.2	0.2	0.3	0.3	0.3
<i>Travel and subsistence</i>	145.5	178.3	176.0	161.1	161.1	178.0	188.2	198.8
<i>Training and development</i>	8.2	10.1	9.9	9.1	9.1	9.5	10.0	10.6
<i>Operating expenditure</i>	15.7	19.2	19.0	17.4	17.4	18.1	19.1	20.2
<i>Venues and facilities</i>	7.4	9.1	9.0	8.2	8.2	8.6	9.1	9.6
Transfers and subsidies	96.2	159.0	253.6	265.7	265.7	261.4	275.8	291.0
Provinces and municipalities	0.6	0.2	0.9	–	–	–	–	–
Departmental agencies and accounts	–	–	5.1	–	–	–	–	–
Foreign governments and international organisations	0.6	1.9	2.2	2.6	2.6	2.8	2.9	3.1
Payments for capital assets	18.0	12.3	12.4	13.6	13.6	7.5	7.9	8.4
Machinery and equipment	18.0	11.9	11.1	13.6	13.6	7.5	7.9	8.4
Software and other intangible assets	–	0.4	1.3	–	–	–	–	–
Total	809.7	978.3	1 142.8	1 167.8	1 167.8	1 350.7	1 426.0	1 504.9

Expenditure trends

Including the direct charge against national revenue for members' remuneration, expenditure increased from R809.7 million in 2005/06 to R1.2 billion in 2008/09, at an average annual rate of 13.3 per cent.

Excluding the direct charge, expenditure is expected to increase at an average annual rate of 6.2 per cent over the 2008/09 over the medium term. This increase in spending was mainly driven by increases in transfer payments to political parties and increased expenditure on members' facilities, which included travel and other logistical facilities for members. Salary increases were also much higher than the anticipated 6 per cent that had been budgeted for in 2008/09. This resulted in an additional allocation of R9.3 million in the 2008 adjusted Budget to enable Parliament to pay the increased salary bill.

It should be noted that Parliament used a portion of the retained funds to further fund strategic interventions, including the 118th Inter-Parliamentary Union meeting during April 2008.

The budget increases from R1.2 billion in 2008/09 to R1.5 billion in 2011/12 at an average annual rate of 6.2 per cent, as the pension fund allocation comes to an end. Excluding the direct charge, the budget grows steadily over the medium term at an average annual rate of 6.2 per cent to accommodate additional capacity required for supporting the oversight functions of committees (researchers and content specialists) and to fund the international participation and public participation models being developed and implemented.

Revenue retained by Parliament

Parliament is not required to return unspent funds to the National Revenue Fund, which means that all unspent funds from previous years have accumulated as retained earnings for Parliament. All interest collected and other revenue (that is, catering sales) are also reflected as part of retained earnings. The increase in sales of goods and services in 2006/07 was due to a R14.1 million rebate received from South African Airways relating

to 2005/06. The improved catering billing and collection system contributed to the increase in revenue from sales of goods and services in 2007/08. The higher the surplus retained, evident between 2005/06 and 2008/09, the more interest Parliament collects. As surplus funding is used to fund various strategic interventions over the MTEF period, interest over the medium term will decrease.

Table 2.3 Parliamentary Retained Revenue

R thousand	Audited outcome			Estimate	Revised estimate	Medium-term revenue estimate		
	2005/06	2006/07	2007/08	2008/09		2009/10	2010/11	2011/12
Opening balance of surplus account	149 058	251 755	322 334	377 336	383 758	432 671	450 483	465 983
Parliamentary receipts	24 313	41 888	51 735	36 440	47 887	17 812	15 500	11 940
Sales of goods and services produced	7 511	20 975	16 599	7 440	7 440	7 812	8 000	8 440
Interest, dividends and rent on land	16 125	21 011	35 136	29 000	40 060	10 000	7 500	3 500
Sales of capital assets	677	(98)	–	–	387	–	–	–
Other revenue	2 475	1 192	640	–	–	–	–	–
(Net) local and foreign aid assistance	2 475	1 192	640	–	–	–	–	–
Adjustments to revenue account	1	(5 527)	211	–	1 026	–	–	–
Increase/(decrease) to direct charges appropriation	(1 430)	(5 962)	(1 672)	–	–	–	–	–
Other adjustments	2 077	(2 211)	275	–	–	–	–	–
Amounts recovered	(646)	2 646	1 608	–	1 026	–	–	–
Changes in retained revenue¹	75 908	33 026	2 416	–	–	–	–	–
Closing balance of surplus account	251 755	322 334	377 336	413 776	432 671	450 483	465 983	477 923

1. Changes in retained revenue are the unspent portion of the appropriation.

Programme 1: Administration

Expenditure estimates

Table 2.4 Administration

Subprogramme	Audited outcome			Adjusted appropriation	Medium-term expenditure estimate		
	2005/06	2006/07	2007/08	2008/09	2009/10	2010/11	2011/12
R million							
Office of the Speaker	11.8	13.2	17.8	21.3	22.5	24.0	25.5
Office of the Chairperson	7.5	8.8	11.8	11.9	12.5	13.4	14.2
Office of the Secretary	75.3	137.6	145.9	78.8	79.2	85.3	91.3
Corporate Services	57.6	43.8	35.1	48.9	68.6	73.0	77.6
Institutional Support	56.9	59.7	61.2	64.0	65.0	69.3	73.8
Total	209.2	263.1	271.9	224.9	247.8	264.9	282.5
Change to 2008 Budget estimate				9.3	17.7	19.3	22.1

Table 2.4 Administration (continued)

R million	Audited outcome			Adjusted appropriation	Medium-term expenditure estimate		
	2005/06	2006/07	2007/08	2008/09	2009/10	2010/11	2011/12
Economic classification							
Current payments	203.4	256.0	257.0	219.6	246.9	264.1	281.5
Compensation of employees	93.0	115.2	146.9	158.4	190.2	203.2	216.9
Goods and services	110.4	140.8	110.1	61.2	56.7	60.8	64.6
of which:							
Administrative fees	0.9	1.1	0.9	0.5	0.3	0.3	0.4
Advertising	2.5	3.1	2.5	1.4	0.9	1.0	1.0
Assets less than R5 000	1.1	1.4	1.1	0.6	0.4	0.4	0.5
Audit costs: External	2.1	2.7	2.1	1.2	0.8	0.8	0.9
Communication	6.3	8.0	6.2	3.5	4.0	4.2	4.5
Computer services	2.4	3.1	2.4	1.3	0.9	0.9	1.0
Consultants and professional services:	15.5	19.7	15.4	8.6	10.7	11.4	12.1
Business and advisory services							
Contractors	6.3	8.0	6.3	3.5	2.3	2.4	2.6
Agency and support / outsourced services	2.2	2.8	2.2	1.2	0.8	0.9	0.9
Inventory: Food and food supplies	1.2	1.5	1.2	0.7	0.4	0.5	0.5
Lease payments	2.3	2.9	2.3	1.3	0.8	0.9	0.9
Travel and subsistence	54.6	69.6	54.5	30.3	29.9	32.0	34.0
Training and development	3.1	3.9	3.1	1.7	1.1	1.2	1.3
Operating expenditure	5.9	7.5	5.9	3.3	2.1	2.3	2.4
Venues and facilities	2.8	3.6	2.8	1.5	1.0	1.1	1.1
Transfers and subsidies	0.4	0.1	5.1	–	–	–	–
Provinces and municipalities	0.4	0.1	–	–	–	–	–
Departmental agencies and accounts	–	–	5.1	–	–	–	–
Payments for capital assets	5.4	7.0	9.9	5.4	0.8	0.9	0.9
Machinery and equipment	5.4	6.9	8.6	5.4	0.8	0.9	0.9
Software and other intangible assets	–	0.1	1.3	–	–	–	–
Total	209.2	263.1	271.9	224.9	247.8	264.9	282.5

Details of selected transfers and subsidies

Departmental agencies and accounts							
Departmental agencies (non-business entities)							
Current	–	–	5.1	–	–	–	–
Public Works	–	–	5.1	–	–	–	–

Expenditure trends

Expenditure grew at an average annual rate of 2.4 per cent between 2005/06 and 2008/09, due to once-off expenditure in 2006/07 in the *Office of the Secretary* subprogramme, for investment in ICT infrastructure for an electronic document management system and a system to manage travel arrangements. Between 2005/06 and 2008/09, expenditure in the *Corporate Services* subprogramme declined by 5.3 per cent, due to the restructuring process in which the human resources function was moved to the *Office of the Secretary* subprogramme, which also contributed to the increase in expenditure in the latter.

Over the medium term, the budget is expected to grow at an average annual rate of 7.9 per cent due to the restructuring of support services to support the strategic focus areas of Parliament. These areas include installing technology and new systems in the committee rooms and restructuring various offices, such as the legal services office. Parliament also has to make provision for the resources required in the Money Bills Amendment Procedure and Related Matters Bill, currently being considered by Parliament. One requirement is the establishment of a budget office in Parliament.

Programme 2: Legislation and Oversight

- National Assembly *provides procedural advice and guidance for the proceedings of the National Assembly.*
- National Council of Provinces *provides procedural advice and guidance for the proceedings of the National Council of Provinces.*
- Legislation and Oversight *provides procedural advice, research and administrative services for committee proceedings.*

Objectives and measures

- *Strengthen the oversight function of Parliament by:*
 - employing 15 additional content specialists for committees and 5 additional legal advisors for constitutional and legal affairs by March 2010
- *Maintain the leadership development programme for 26 per cent of members a year (349 seats in the National Assembly and 54 seats in the National Council of Provinces) by March 2010.*

Service delivery and spending focus

In 2008, 82 bills were introduced in Parliament and 80 were passed. Of these, there were 2 section 74 bills (amending the Constitution), 52 section 75 bills (ordinary bills not affecting provinces), 17 section 76 bills (ordinary bills affecting provinces) and 9 section 77 bills (money bills). A total of 2 286 questions were put to the executive (2 070 written questions and 216 oral questions). In addition, 179 annual reports were tabled in Parliament (33 from national departments, 124 from public entities, and 21 from sector education and training authorities), and 60 oversight visits were conducted by committees of Parliament.

In strengthening its oversight function, Parliament adopted the oversight model and produced a best practice guide, while it employed an additional 29 researchers and 7 administrative support staff to provide support and capacity for this function. It also maintained the leadership development programme for 51 per cent of members during the year (349 seats in the National Assembly and 54 seats in the National Council of Provinces).

Expenditure estimates

Table 2.5 Legislation and Oversight

Subprogramme	Audited outcome			Adjusted appropriation	Medium-term expenditure estimate		
	2005/06	2006/07	2007/08	2008/09	2009/10	2010/11	2011/12
R million							
National Assembly	10.8	7.5	8.4	13.0	13.7	14.5	15.5
National Council of Provinces	13.3	15.6	26.5	21.6	22.8	24.2	25.8
Legislation and Oversight	114.4	106.0	128.2	143.7	151.4	161.0	171.2
Total	138.5	129.1	163.1	178.3	187.8	199.8	212.4
Change to 2008 Budget estimate				–	–	0.8	1.4

Economic classification							
Current payments	128.2	127.5	160.8	174.5	184.8	196.6	209.1
Compensation of employees	68.8	78.8	99.8	115.2	121.6	129.9	138.7
Goods and services	59.4	48.7	61.1	59.3	63.2	66.7	70.4
of which:							
Administrative fees	0.5	0.4	0.5	0.5	0.5	0.5	0.6
Advertising	1.3	1.1	1.4	1.3	1.4	1.5	1.6
Assets less than R5 000	0.6	0.5	0.6	0.6	0.6	0.7	0.7
Audit costs: External	1.1	0.9	1.2	1.1	1.2	1.3	1.3
Communication	3.4	2.8	3.5	3.4	3.6	3.8	4.0
Computer services	1.3	1.1	1.3	1.3	1.4	1.5	1.5

Table 2.5 Legislation and Oversight (continued)

R million	Audited outcome			Adjusted appropriation	Medium-term expenditure estimate		
	2005/06	2006/07	2007/08	2008/09	2009/10	2010/11	2011/12
Economic classification							
Current payments							
<i>Consultants and professional services: Business and advisory services</i>	8.3	6.8	8.6	8.3	8.9	9.3	9.9
<i>Contractors</i>	3.4	2.8	3.5	3.4	3.6	3.8	4.0
<i>Agency and support / outsourced services</i>	1.2	1.0	1.2	1.2	1.3	1.3	1.4
<i>Inventory: Food and food supplies</i>	0.6	0.5	0.7	0.6	0.7	0.7	0.8
<i>Lease payments</i>	1.2	1.0	1.3	1.2	1.3	1.4	1.5
<i>Travel and subsistence</i>	29.4	24.1	30.2	29.3	31.3	33.0	34.8
<i>Training and development</i>	1.7	1.4	1.7	1.7	1.8	1.9	2.0
<i>Operating expenditure</i>	3.2	2.6	3.3	3.2	3.4	3.6	3.8
<i>Venues and facilities</i>	1.5	1.2	1.5	1.5	1.6	1.7	1.8
Transfers and subsidies	0.2	0.0	–	–	–	–	–
Provinces and municipalities	0.2	0.0	–	–	–	–	–
Payments for capital assets	10.1	1.6	2.3	3.8	3.0	3.1	3.3
Machinery and equipment	10.1	1.2	2.3	3.8	3.0	3.1	3.3
Software and other intangible assets	–	0.3	–	–	–	–	–
Total	138.5	129.1	163.1	178.3	187.8	199.8	212.4

Expenditure trends

Expenditure increased from R138.5 million in 2005/06 to R178.3 million in 2008/09, at an average annual rate of 8.8 per cent due to capacity building of committees to ensure that Parliament fulfils its oversight function. The language project was also implemented to ensure multilingualism in parliamentary processes.

Over the medium term, the budget grows at an average annual rate of 6 per cent due to commitments to further improve capacity in the committees, especially in the areas of research and content specialisation.

Programme 3: Public and International Participation

- Public Affairs, which will be called *Parliamentary Communication Services* from April 2009, provides education and information, public relations, media relations, and events management.
- International Relations provides protocol services, administration for bilateral and multilateral meetings, and services for official visits.

Objectives and measures

- Integrate multilingual communication by implementing the language policy project to use all official languages in parliamentary processes by March 2010, through employing 40 additional language practitioners as seasonal staff.
- Increase access to and involvement in parliamentary processes by establishing a call centre by March 2010.
- Increase public participation through an annual *People's Assembly* and the *Taking Parliament to the People* programme twice a year.

Service delivery and spending focus

In 2008, major programmes and events that were facilitated and coordinated by Parliament included the People's Assembly in Bushbuckridge, Mpumalanga, the Women's Parliament, the state of the nation address and the Youth Parliament. The Taking Parliament to the People programme was held in Ikageng, North West, and in Lady Frere, Eastern Cape. 24 014 people visited Parliament.

51 international agreements relating to the Constitution were adopted; 7 in terms of section 231(2), and 44 in terms of section 231(3). 35 official delegations were supported by providing briefing notes and sessions and facilitating travel arrangements.

The *Public Affairs* subprogramme was restructured into *Parliamentary Communication Services* to provide more effective communication and participation support, while the language policy project continued to integrate multilingual communication through the use of all official languages in parliamentary processes.

Expenditure estimates

Table 2.6 Public and International Participation

Subprogramme	Audited outcome			Adjusted appropriation	Medium-term expenditure estimate		
R million	2005/06	2006/07	2007/08	2008/09	2009/10	2010/11	2011/12
Public Affairs	27.1	54.5	52.6	49.1	51.6	54.6	57.8
International Relations	14.2	17.1	19.6	15.4	16.1	17.1	18.1
Total	41.3	71.5	72.2	64.5	67.8	71.7	75.8
Change to 2008 Budget estimate				–	–	(0.2)	(0.3)

Economic classification

Current payments	38.8	66.5	69.7	59.4	63.4	67.1	71.0
Compensation of employees	9.3	11.1	12.6	12.8	13.5	14.4	15.4
Goods and services	29.5	55.5	57.2	46.6	49.9	52.7	55.6
of which:							
Administrative fees	0.2	0.4	0.5	0.4	0.4	0.4	0.4
Advertising	0.7	1.2	1.3	1.0	1.1	1.2	1.2
Assets less than R5 000	0.3	0.6	0.6	0.5	0.5	0.5	0.6
Audit costs: External	0.6	1.1	1.1	0.9	0.9	1.0	1.1
Communication	1.7	3.1	3.2	2.6	2.8	3.0	3.2
Computer services	0.6	1.2	1.3	1.0	1.1	1.2	1.2
Consultants and professional services: Business and advisory services	4.1	7.8	8.0	6.5	7.0	7.4	7.8
Contractors	1.7	3.2	3.2	2.6	2.8	3.0	3.2
Agency and support / outsourced services	0.6	1.1	1.1	0.9	1.0	1.1	1.1
Inventory: Food and food supplies	0.3	0.6	0.6	0.5	0.5	0.6	0.6
Lease payments	0.6	1.1	1.2	1.0	1.0	1.1	1.1
Travel and subsistence	14.6	27.4	28.3	23.1	24.7	26.1	27.5
Training and development	0.8	1.5	1.6	1.3	1.4	1.5	1.6
Operating expenditure	1.6	3.0	3.0	2.5	2.7	2.8	3.0
Venues and facilities	0.7	1.4	1.4	1.2	1.3	1.3	1.4
Transfers and subsidies	0.6	1.9	2.2	2.6	2.8	2.9	3.1
Provinces and municipalities	0.0	0.0	–	–	–	–	–
Foreign governments and international organisations	0.6	1.9	2.2	2.6	2.8	2.9	3.1
Payments for capital assets	1.9	3.1	0.3	2.5	1.6	1.7	1.8
Machinery and equipment	1.9	3.1	0.3	2.5	1.6	1.7	1.8
Total	41.3	71.5	72.2	64.5	67.8	71.7	75.8

Details of selected transfers and subsidies

Foreign governments and international organisations							
Current	0.6	1.9	2.2	2.6	2.8	2.9	3.1
International associations	0.6	1.9	2.2	2.6	2.8	2.9	3.1

Expenditure trends

Expenditure increased from R41.3 million in 2005/06 to R64.5 million in 2008/09, at an average annual rate of 16 per cent. The large increase in expenditure in the *Parliamentary Communication Services* subprogramme of 100.9 per cent in 2006/07 was due to the larger number of public programmes. These included: the people's assembly, Taking Parliament to the People, and parliamentary democracy offices; and participation in various international forums such as the Commonwealth Parliamentary Association, the Inter-Parliamentary Union, the

African Caribbean Pacific-European Union, Pan African Parliament and the Southern African Development Community (SADC) Parliamentary Forum. This expanded activity accounts for the 88 per cent average annual increase in goods and services in 2006/07.

Expenditure decreased by 10.7 per cent in 2008/09 due to the personnel restructuring process in the *Public Affairs* subprogramme, as the restructuring involved dissolving some posts. Expenditure is set to increase again over the MTEF period, as more posts are filled in the new sections. A further explanation for the decrease is lower travel costs incurred due to less participation in international programmes than in previous years.

Over the medium term, the budget increases from R1.4 billion to R1.5 billion at an average annual rate of 6.2 per cent. The *Public Affairs* subprogramme has been restructured into *Parliamentary Communication Services* and *International Relations* with no significant increase in the baseline budget. Over the medium term, the budget increases from R51.6 million to R57.8 million. The restructuring exercise is necessary to ensure that the subprogramme is aligned with its objectives.

Programme 4: Members' Facilities

Purpose: Provide telephone, travel and other facilities to members of Parliament in the National Assembly and National Council of Provinces to enable members of Parliament to discharge their duties in an efficient and effective manner.

- National Assembly Members' Facilities *provides support and facilities to members to enable them to carry out their legislative mandate efficiently and effectively.*
- National Council of Provinces Members' Facilities *provides support and facilities to members to enable them to carry out their legislative mandate efficiently and effectively.*

Objectives and measures

- *Support the operational activities of members by providing operational facilities to 349 members of the National Assembly and 54 members of the National Council of Provinces by September 2009.*

Expenditure estimates

Table 2.7 Members' Facilities

Subprogramme	Audited outcome			Adjusted appropriation	Medium-term expenditure estimate		
	2005/06	2006/07	2007/08	2008/09	2009/10	2010/11	2011/12
R million							
National Assembly Members' Facilities	98.7	115.2	136.4	155.1	179.8	189.9	200.6
National Council of Provinces Members' Facilities	15.1	19.3	13.1	27.9	32.3	34.1	36.0
Total	113.9	134.5	149.5	183.0	212.0	224.0	236.6
Change to 2008 Budget estimate				(0.0)	19.7	20.2	20.6

Economic classification

	113.2	133.7	148.6	181.0	209.9	221.8	234.3
Current payments							
Compensation of employees	18.3	18.3	21.2	22.5	23.7	25.3	27.0
Goods and services	94.9	115.5	127.4	158.6	186.2	196.4	207.3
<i>of which:</i>							
Administrative fees	0.8	0.9	1.0	1.3	1.5	1.6	1.7
Advertising	2.1	2.6	2.8	3.5	4.2	4.4	4.6
Assets less than R5 000	1.0	1.2	1.3	1.6	1.9	2.0	2.1
Audit costs: External	1.8	2.2	2.4	3.0	3.5	3.7	3.9
Communication	5.4	6.5	7.2	9.0	10.6	11.1	11.7
Computer services	2.1	2.5	2.8	3.5	4.1	4.3	4.5

Table 2.7 Members' Facilities (continued)

R million	Audited outcome			Adjusted appropriation	Medium-term expenditure estimate		
	2005/06	2006/07	2007/08	2008/09	2009/10	2010/11	2011/12
Economic classification							
Current payments							
Consultants and professional services: Business and advisory services	13.3	16.2	17.9	22.2	26.1	27.5	29.0
Contractors	5.4	6.6	7.2	9.0	10.6	11.2	11.8
Agency and support / outsourced services	1.9	2.3	2.6	3.2	3.7	3.9	4.1
Inventory: Food and food supplies	1.0	1.2	1.4	1.7	2.0	2.1	2.2
Inventory: Other consumables	0.3	0.4	0.4	0.5	0.6	0.6	0.6
Inventory: Stationery and printing	0.2	0.3	0.3	0.4	0.4	0.5	0.5
Lease payments	2.0	2.4	2.6	3.3	3.8	4.1	4.3
Travel and subsistence	47.0	57.1	63.0	78.4	92.1	97.2	102.5
Training and development	2.7	3.2	3.6	4.4	5.2	5.5	5.8
Operating expenditure	5.1	6.2	6.8	8.5	9.9	10.5	11.0
Venues and facilities	2.4	2.9	3.2	4.0	4.7	5.0	5.2
Transfers and subsidies	–	0.1	0.9	–	–	–	–
Provinces and municipalities	–	0.1	0.9	–	–	–	–
Payments for capital assets	0.6	0.6	–	2.0	2.1	2.2	2.4
Machinery and equipment	0.6	0.6	–	2.0	2.1	2.2	2.4
Total	113.9	134.5	149.5	183.0	212.0	224.0	236.6

Expenditure trends

Expenditure increased from R113.9 million in 2005/06 to R183 million in 2008/09, at an average annual rate of 17.1 per cent due to increased travelling costs.

The budget grows from R183 million in 2008/09 to R236.6 million in 2011/12, at an average annual rate of 8.9 per cent. A review of the telephone, travel and logistical facilities for members, and medical aid contributions and travel facilities of former members is under way and its recommendations are due to be implemented in 2009/10. This explains the significant average annual increase of 15.8 per cent in the budget.

Programme 5: Associated Services

Purpose: Provide financial support to political parties represented in Parliament, and to its leaders and constituency offices.

Expenditure estimates

Table 2.8 Associated Services

Subprogramme	Audited outcome			Adjusted appropriation	Medium-term expenditure estimate		
	2005/06	2006/07	2007/08	2008/09	2009/10	2010/11	2011/12
R million							
Political Party Support	31.7	47.5	52.3	55.0	55.0	58.0	61.2
Constituency Support	59.9	105.7	188.0	202.8	198.4	209.3	220.8
Party Leadership Support	3.5	3.6	5.0	5.3	5.3	5.6	5.9
Total	95.1	156.8	245.4	263.1	258.7	272.9	287.9
Change to 2008 Budget estimate				–	(19.7)	(22.2)	(24.9)
Economic classification							
of which:							
Transfers and subsidies	95.1	156.8	245.4	263.1	258.7	272.9	287.9
Non-profit institutions	95.1	156.8	245.4	263.1	258.7	272.9	287.9
Total	95.1	156.8	245.4	263.1	258.7	272.9	287.9

Table 2.8 Associated Services (continued)

R million	Audited outcome			Adjusted appropriation	Medium-term expenditure estimate		
	2005/06	2006/07	2007/08	2008/09	2009/10	2010/11	2011/12
Details of selected transfers and subsidies							
Non-profit institutions							
Current	95.1	156.8	245.4	263.1	258.7	272.9	287.9
Constituency allowance	59.9	105.7	188.0	202.8	198.4	209.3	220.8
Political party support	31.7	47.5	52.3	55.0	55.0	58.0	61.2
Party leadership support	3.5	3.6	5.0	5.3	5.3	5.6	5.9

Expenditure trends

Expenditure over the seven-year period is dominated by transfer payments to political parties, as required by the Constitution and in line with the policy of Parliament. Between 2005/06 and 2008/09, expenditure grew from R95.1 million to R263.1 million, at an average annual rate of 40.4 per cent due to the increase in constituency allowances, as well as leadership support and administrative support allowances, with the highest increase in 2007/08. The budget grows moderately over the medium term, at an average annual rate of 3.1 per cent.

Additional tables

Table 2.A Summary of expenditure trends and estimates per programme and economic classification

Programme	Appropriation		Audited outcome	Appropriation			Revised estimate
	Main	Adjusted		Main	Additional	Adjusted	
R million	2007/08		2007/08	2008/09			2008/09
1. Administration	191.1	191.1	271.9	215.7	9.3	224.9	224.9
2. Legislation and Oversight	165.0	165.0	163.1	178.3	–	178.3	178.3
3. Public and International Participation	60.9	60.9	72.2	64.5	–	64.5	64.5
4. Members' Facilities	173.4	173.4	149.5	183.0	–	183.0	183.0
5. Associated Services	245.4	245.4	245.4	263.1	–	263.1	263.1
Subtotal	835.7	835.7	902.1	904.5	9.3	913.8	913.8
Direct charge against the National Revenue Fund	242.4	242.4	240.7	254.0	–	254.0	254.0
Members' remuneration	242.4	242.4	240.7	254.0	–	254.0	254.0
Total	1 078.1	1 078.1	1 142.8	1 158.5	9.3	1 167.8	1 167.8

Economic classification							
Current payments	817.2	817.2	876.8	879.2	9.3	888.4	888.4
Compensation of employees	507.1	507.1	521.0	553.6	9.3	562.8	562.8
Goods and services	310.1	310.1	355.8	325.6	–	325.6	325.6
Transfers and subsidies	247.9	247.9	253.6	265.7	–	265.7	265.7
Provinces and municipalities	–	–	0.9	–	–	–	–
Departmental agencies and accounts	–	–	5.1	–	–	–	–
Foreign governments and international organisations	2.5	2.5	2.2	2.6	–	2.6	2.6
Non-profit institutions	245.4	245.4	245.4	263.1	–	263.1	263.1
Payments for capital assets	13.0	13.0	12.4	13.6	–	13.6	13.6
Machinery and equipment	13.0	13.0	11.1	13.6	–	13.6	13.6
Software and intangible assets	–	–	1.3	–	–	–	–
Total	1 078.1	1 078.1	1 142.8	1 158.5	9.3	1 167.8	1 167.8

Table 2.B Summary of personnel numbers and compensation of employees

	Audited outcome			Adjusted appropriation	Medium-term expenditure estimate		
	2005/06	2006/07	2007/08	2008/09	2009/10	2010/11	2011/12
Permanent and full time contract employees							
Compensation (R million)	171.1	205.1	259.2	286.4	325.3	347.6	371.0
Unit cost (R million)	0.2	0.2	0.2	0.2	0.2	0.3	0.3
Personnel numbers (head count)	966	1 050	1 220	1 280	1 329	1 387	1 460
Interns							
Compensation of interns (R million)	0.6	0.9	1.4	1.7	1.9	1.9	1.9
Unit cost (R million)	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Number of interns	17	30	30	35	40	40	40
Total for department							
Compensation (R million)	171.7	206.0	260.6	288.1	327.2	349.5	373.0
Unit cost (R million)	0.2	0.2	0.2	0.2	0.2	0.2	0.2
Personnel numbers (head count)	983	1 080	1 250	1 315	1 369	1 427	1 500

Table 2.C Summary of expenditure on training

	Audited outcome			Adjusted appropriation	Medium-term expenditure estimate		
	2005/06	2006/07	2007/08	2008/09	2009/10	2010/11	2011/12
Compensation of employees (R million)	171.1	205.1	259.2	286.4	325.3	347.6	371.0
Training expenditure (R million)	8.8	10.7	10.6	11.9	10.1	10.7	11.3
Training as percentage of compensation	5.1%	5.2%	4.1%	4.2%	3.1%	3.1%	3.0%
Total number trained in department (head count)	514	357	705	650			
<i>of which:</i>							
<i>Employees receiving bursaries (head count)</i>	<i>111</i>	<i>102</i>	<i>80</i>	<i>80</i>			